# **EXHIBIT B**

09-50026-mg Doc 9935-2 Filed 03/28/11 Entered 03/28/11 14:52:32 Exhibit B (Part 1) Pg 2 of 14

### Brown Stone Nimeroff LLC

Attorneys at Law

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March 14, 2011

via email pubcommentees.enrd@usdoj.gov

Assistant Attorney General Environment and Natural Resources Division U.S. Department of Justice

Re: In re Motors Liquidation Corp., et al. D.J. Ref. 90-11-3-08754

Dear Sir:

This letter contains comments on the Consent Decree lodged by the U.S. Department of Justice in the above-referenced matter. The comments are submitted on behalf of Waste Management of Ohio, Inc. ("WMOH") and Chemical Waste Management, Inc. ("CWM"). WMOH and CWM have made and will continue to make substantial payments for the remediation of the Valleycrest Site and the Tremont Site, both of which are covered by the Consent Decree. However, our comments are applicable to all sites identified in the Consent Decree and all affected parties, especially where, as at Valleycrest and Tremont, a substantial orphan share results from a large allocation of responsibility to the debtors.

The Consent Decree states that:

"any cash distribution or the proceeds of any non-cash distribution received by EPA on account of an Allowed General Unsecured Claim shall be deposited in a special account within the Superfund to be retained and used to fund response actions at the Settled Non-Owned Site for which it received an Allowed General Unsecured Claim, or, if no further response action is required, or as otherwise required by EPA policy, transferred by EPA to the Superfund." Consent Decree, para. 48.

It is obvious that the intent of this language is to make sure that cash and the proceeds of any non-cash distributions are (1) protected from being diverted to other uses by deposit in a special account and (2) used to fund response actions (3) at the Settled Non-Owned Sites for which EPA received an Allowed General Unsecured Claim. However, this language also raises questions that are not addressed in the Consent Decree. WMOH and CWM are concerned that

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EPA may interpret the language in a manner inconsistent with the intent of the Consent Decree, as explained below.

- 1. It is not clear *when* the proceeds of any cash or non-cash distribution must be deposited in the special account. Nor is it even clear *when* non-cash distributions must be liquidated. EPA has a history of delaying the liquidation of non-cash distributions, such as stock, received in a bankruptcy settlement, instead of acting expeditiously to liquidate non-cash distributions so that the proceeds may be used for remedial purposes. Even after cash and non-cash distributions are deposited in the special account, it is not clear *when* they must be used to fund response actions.
  - If EPA is free to delay the deposit of distributions indefinitely, there is a risk that such funds will be diverted to other uses unrelated to remediation of the sites. If EPA is free to delay the liquidation of non-cash distributions or the application of any distributions until after the remediation is complete, the PRPs who are remediating the sites will be forced to bear the entire expense of the remedy without the benefit of the funds specifically designated as part of GM's share.
- 2. It is not clear *whether* EPA, at its discretion, may simply retain distributions until the remediation is complete and then transfer the distributions to the Superfund for general use at other sites or for other purposes having nothing to do with the remediation of the Settled Non-Owned Sites.
  - If this were the intent, most of the language in paragraph 48 would be surplusage, because EPA would be free to use the distributions for whatever purposes it chose.

In short, WMOH and CWM are concerned that EPA may interpret paragraph 48 of the Consent Decree as a convenient means of supplementing the Superfund or funding other projects that are entirely unrelated to the remediation of the Settled Non-Owned Sites. WMOH and CWM strenuously object to such an interpretation as giving the EPA unfettered discretion to delay application of distributions to the remediation of the Settled Non-Owned Sites or even apply distributions to any Superfund use.

We respectfully request that paragraph 48 be amended to make it clear that:

- 1. All cash distributions shall be deposited in the special account upon receipt;
- 2. All non-cash distributions shall be liquidated as promptly as reasonably possible;
- 3. All cash distributions and the proceeds of any non-cash distributions shall be applied to the remediation of the Settled Non-Owned Sites as promptly as reasonably possible, and, in all events, while the remediation is underway, in order to make sure

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that the entire distribution for each Settled Non-Owned Site is applied to the remediation of that Site;

4. All cash distributions and the proceeds of all non-cash distributions shall be applied to the remediation of the Settled Non-Owned Sites unless, at the time of receipt, the remediation at a Settled Non-Owned Site is complete.

Without such amendment, EPA will be free to use distributions intended for the remediation of the Settled Non-Owned Sites for purposes never intended by the Consent Decree. Such a result would impose an unfair burden on the PRPs who are funding the remediation of the Settled Non-Owned Sites.

Very truly/yours,

Antoinette R. Stone

cc: (via email)

Diana Embil, Esquire embil.diana@epa.gov Nicole Wood, Esquire wood.nicole@epa.gov 09-50026-mg Doc 9935-2 Filed 03/28/11 Entered 03/28/11 14:52:32 Exhibit B (Part 1) Pg 5 of 14

GONZALEZ SAGGIO HARLAN

March 22, 2011

#### VIA EMAIL

pubcomment-ees.enrd@usdoi.gov

Assistant Attorney General Environment and Natural Resources Division U.S. Department of Justice P.O. Box 7611 Washington, DC 20044–7611

Re: In re Motors Liquidation Corp., et al., D.J. Ref. 90–11–3–09754 Comments on Proposed Consent Decree and Settlement Agreement South Dayton Dump & Landfill Superfund Site (the "Site")

To whom it may concern,

The South Dayton Dump and Landfill Site PRP Group (the "Group") is hereby submitting comments on the proposed Consent Decree and Settlement Agreement (the "Proposed Settlement") between the United States and Motors Liquidation Company ("MLC") to resolve the United States' Proof of Claim against MLC, dated November 28, 2009, with respect to the above-referenced Site (the "Proof of Claim"). The current members of the Group are NCR Corporation, Hobart Corporation and Kelsey-Hayes Company, and the Group's comments in regard to the Proposed Settlement are included below.

### 1) The Proposed Settlement is Unreasonably Low Based on Current Future Cost Estimates and MLC's Assumed Share of Future Site Costs.

The Proposed Settlement for the Site is unreasonably low, and the United States should demand a higher settlement from MLC. MLC's share of liability for future site costs is higher than the Proposed Settlement reflects. Under the Proposed Settlement, the United States would receive an Allowed General Unsecured Claim in the amount of **\$4 million**. Proposed Settlement, par. 10. However, the Proof of Claim states that the U.S. Environmental Protection Agency ("U.S. EPA") "estimates that future response action at the South Dayton Site will cost **at least \$75 million**." Proof of Claim, par. 386 (emphasis added).

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Milwaukee 225 E. Michigan Street

Fourth Floor Milwaukee, WI 53202 Tel (414) 277-8500 Fax (414) 277-8521 Cincinnati Chicago Cleveland Indianapolis Las Vegas New York Washington D.C. West Des Moines Assistant Attorney General March 22, 2011 Page 2

The Group understands that U.S. EPA's \$75 million estimate is an estimate of total, future site costs, not MLC's individual share. As a result of communication with the U.S. Department of Justice ("U.S. DOJ"), the Group is aware that for purposes of settling this matter, the United States assumed that MLC's share of future site costs is roughly 25%. Assuming that MLC is responsible for at least 25% of future site costs, MLC's share of U.S. EPA's \$75 million estimate of future site costs would be \$18.75 million. The Proposed Settlement, however, is for \$4 million, which is only 5.3% of estimated future site costs, and the proposed Settlement does not include any details regarding the basis for a \$4 million settlement amount. The United States' settlement with MLC should be at least \$18.75 million based on MLC's assumed share of estimated future costs and considering that the United States' actual recovery (based on projected value of shares to be distributed in lieu of cash as payment on the unsecured claims) will be a fraction of the settlement amount. For these reasons, the Group objects to the Proposed Settlement.

### 2) MLC's Share of Future Site Costs Are Likely Greater than 25%.

The Group, U.S. EPA, Ohio EPA, and U.S. DOJ have site records, which provide evidence that MLC is responsible for a large share of cleanup costs at the site as a result of the activities of MCL's predecessors in interest (General Motors Corporation and Delphi Automotive Systems, LLC (f/k/a Delco Moraine)) arranging for transportation and disposal of hazardous wastes at the Site. Hundreds of manifests for waste sent to the Site show that MLC's predecessors in interest sent various hazardous wastes to the Site, including asbestos, fly ash, oil and grease, sludge, old light fixtures and paint waste, from at least sometime in the 1970s to 1993. See Proof of Claim, par. 381; see also Delphi Automotive Systems, LLC Response to U.S. EPA Region V 104(e) Request for Information South Dayton Dump, Moraine, Ohio (May 31, 2002), Attachments 1 and 2; Inter-Organization memos from Delco Moraine regarding improper disposal asbestos waste at the Site (February 11 and 26, 1976) (enclosed); Notice of Solid Waste Disposal Facility Violation, Ohio EPA (April 21, 1982) (enclosed); Letter from Montgomery County Combined General Health District to Alcin S. Grillot (January 11, 1980) (enclosed); Affidavit of Horace J. Boesch, Jr. (August 25, 2005) ("GM had a key [to the Site] allowing it to dump at night.") (enclosed). Based on the records cited above and other records regarding solid and hazardous wastes sent to the Site, the Group believes that MLC's share of liability for future site costs will likely be greater than 25%. If MCL's share of future site costs is greater than 25% (or at least greater than 5.3%), MCL's share of future site costs will most likely become a significant orphan share as a result of the Proposed Settlement, as discussed in the following section.

Assistant Attorney General March 22, 2011 Page 3

## 3) MLC's Share of Future Site Cost Will Most Likely Become a Significant Orphan Share as a Result of the Proposed Settlement.

Under the U.S. EPA's Orphan Share Policy and the Supreme Court's recent decision in Burlington Northern and Santa Fe Railroad Company, U.S. EPA often assumes, or is forced to assume, responsibility for site costs attributed to potentially responsible parties ("PRPs"), like MLC, who become insolvent. See U.S. EPA Memorandum, Revised Orphan Share Compensation Reform Questions and Answers (February 2, 2001); see also 129 S.Ct. 1870 (2009) (holding that apportionment of cleanup costs is appropriate when there is a reasonable basis for apportioning liability). Considering that the Proposed Settlement is roughly 5.3% of estimated future site costs and that the United States' actual recovery (expressed in terms of shares distributed in lieu of cash) will be only a fraction of the settlement amount (currently estimated at 25% to 35%), MLC's share of future site costs will most likely become a significant orphan share, which the U.S. EPA may be forced to assume going forward. As such, the Group urges the United States to demand a substantially higher settlement from MLC to avoid or mitigate future orphan share liability.

## 4) The Proposed Settlement Does Not Adequately Explain How Settlement Proceeds Will Be Allocated to the Group.

Paragraphs 48 and 49 of the Proposed Settlement state generally that settlement distributions received by U.S. EPA will be deposited in a special account to be retained and used to fund response actions, and that only the amount of cash received by U.S. EPA will be used to "reduce the liability of non-settling potentially responsible parties…by the amount of the credit."

It is not clear under paragraphs 48 and 49, however, how settlement proceeds will be allocated specifically to the members of the Group to fund pending and future site costs. The Group requests that U.S. DOJ provide additional details to the Group regarding how settlement proceeds for the Site will be allocated to the current members of the Group, who are signatories to the Administrative Settlement Agreement and Order on Consent for Remedial Investigation/Feasibility Study for the Site, dated August 2006.

We look forward to receiving U.S. DOJ's responses to the Group's comments. If you have any questions, please contact me at <a href="Matalia\_Minkel@gshllp.com">Natalia\_Minkel@gshllp.com</a> or (414) 755-8151.

Sincerely,

Natalia Minkel-Dumit



Inter-Organization

Subject:

Asbestos Waste Disposal

From:

R. D. Parker

Date: February 11, 1976

Attention:

R. E. Brumfiel

cc:

R. Hanes

S. J. Lovas

Plant Engineering recommends that Delco Moraine immediately change its asbestos waste disposal site to:

#### Sanitary Landfill Company 1855 Cardington Road

Delco Moraine presently disposes of its asbestos waste material at the South Dayton Dump and Landfill. After random visits last year and subsequent visits these past two (2) weeks it has been determined by Plant Engineering that South Dayton Dump is not adhering to the attached EPA National Emission Standards for Asbestos. Large quantities of uncovered asbestos dust has been seen by Plant Engineering on each of the above mentioned visits. A waiver of compliance from the National Emission Standards will be required should we continue to use the South Dayton Dump.

Sanitary Landfill Company complies to the National Emission Standards by immediately covering asbestos with non-contaminated trash and fill dirt. This was observed by Plant Engineering on February 9, 1976.

Ronald D. Parker Plant Engineering

\_

Arnold L. Boyge

Superintendent Plant Engineering & Layout

/sh Attachment

Dotco Moraine Division General Motors Corporation 1420 Wisconsin Boulevard Dayton, Ohio 45401

Brako Systems • Engine Bearings • Powder Metal Parts • Friction Materials



Inter-Organization

subject: ASBESTOS WASTE

From: R. E. Brumfiel

Date: February 26, 1976

Attention: J. D. Roush

cc:

T. E. Miller

A. L. Boyce

M. W. Smith, Jr. R. W. Border

G. T. Allen

H. W. Peters

D. Parker

Hanes

In accordance to the recommendations of the Plant Engineering letter dated February 11, 1976 Purchasing has issued a purchase order #MN-15301 to Sanitary Landfill Company, 1855 Cardington Road, for the disposal of all Delco Moraine waste containing asbestos.

Effective immediately no asbestos waste should be taken to the South Dayton Dump and Landfill at 1975 Springboro.

R. E. Brumfiel,

Manager

Non-Product Purchasing

REB/fj

Copy attached: Purchase Order Letter Federal Register 09-50026-mg Doc 9935-2 Filed 03/28/11 Entered 03/28/11 14:52:32 Exhibit B (Part 1) Pg 10 of 14

SOL 'ASTE DISPOSAL FACILITY VIOLAT

F

NOTICE

Washington Country	005 ///6					
Health District Montgomery County	Phone225-4446					
Name of Facility South Dayton Landfill	Location 1975 Springboro Road					
Name of Operator Mr. Alcine Grilliot	_ Address Address					
Operating License Number	Dayton, Ohio 45439					
OEPA District Southwest	Phone 461-4670					
Items marked by (X) are in violation of the Solid Waste Disposal Rules. 3745-27-05 Prohibited Disposal Methods	3745 - 27 - 09 Sanitary Landfill Operation					
(B) Open Burning	(A) Construction and maintenance of temporary roads					
(C) Open Dumping						
3745-27-06 Approvals	(B) Inclement weather preparation					
(A) Submission of Detail Plans	(C) Acceptance of sewage wastes, semi solids,					
ANALYSIS STORY AND ANALYSIS OF THE PROPERTY OF	liquids or hazardous wastes					
3745-27-08 Operation of Facility (A) Operated in compliance to approved plans	(D) Unloading, spreading and compacting					
, , , operated in compliants to approve plants	(E) Separation and control of highly flammable waste					
A CONTRACTOR OF THE PROPERTY O	(F) Cover Material					
(C) Limited access to facility	(1) daily cover not less than six inches					
(D) Site preparation	(2) intermediate cover not less than one foor					
(E) Confined unloading	(3) final cover not less than two feet and seeded					
(F) Control of scattered litter	(4) Suitable cover material					
(G) Control of noise, dust and odor	(G) Construction and sampling of monitor wells					
(H) Control of vectors	(H) Control of leachate					
(1) Nuisance, health hazard or water pollution	(1) (1) surface water diversion (2) ponding and erosion					
(X) Improper salvaging (K) Exclusion of animals						
(L) Fire control	(J) Operational report					
	(A) Valid license					
(M) Keeping of daily log (N) Trained employees	(B) License posted					
(0) Copy of plans available	(B) Cicense posted					
(P) Operable equipment						
(Q) Excessive clearing of vegetation						
Description of violations and recommendations for corrections: An indicated the following violation:  Scrap cardboard, paper litter, cardboard boxes outside which is in violation of your permit.  All cardboard shall be removed from the proper containers at the end of each day's operation shall be cleaned up at the end of each day's operation.	s, and cardboard drums were being stored to operate (3745-27-08-A).  rty or stored in enclosed trucks or and all blown waste paper, plastic, etc. operation.					
Two drums containing a white powder from Delco						
Randy Marshall, OEPA, was consulted and a joint reinspection was conducted on 4/23/82.  Mr. Robert Young, Delco, was contacted that day and I later met him to locate the drums						
at the site. Although the material was identified as non-hazardous, the material should						
not have been there. The drums were removed.						
	<del></del>					
You are hereby notified of the above violations. Failure to correct the suspension or denial of your solid waste disposal license or other leg of assistance in correcting these violations is desired contact your L Environmental Protection Agency	pal action.					
Inspection Made By Name Terry L. Wright, M.P.H.	## 4/7 //87 Title Supervisor Date 4/21/82					
OEPA 60-9 (7/77)	Bureau of General Services					

ROBERT A. VOGEL, M.D.

HEALTH COMMISSIONER

(Part 1) Pg 11 of 14 MONTGOMERY COUNTY

BOARD OF HEALTH COMBINED GENERAL HEALTH DISTRICT

1/11/

DAVID ULRICH, D.D.S. -PRESIDENT

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DIVISION OF ENVIRONMENTAL HEALTH DAVID B. PEDEN, M.P.H., DIRECTOR 513 - 225-4443

January 11, 1980

Mr. Alcin S. Grillot 2708 Kreitzer Road Moraine, Ohio 45439

South Dayton Landfill, 1975 Springboro Rd., Moraine, Ohio

Dear Mr. Grillot:

This letter will confirm our recent reinspection of your landfill on January 8, 1980. We were pleased to note that many of the 55 gallon drums and plastic chemical containers had been moved since our previous inspection in late November, 1979. You should continue to store these containers neatly until they are sold.

During our recent phone conversation you informed us that you sold all used chemical drums and plastic containers. satisfactory.

However, if you plan on burying any of these containers that are labeled hazardous or poisonous we must have written confirmation from the last user of the container that it has been washed or ... cleaned of all hazardous or poisonous contents. (Although all the containers we checked appeared to be empty we noted many were labeled poison - lead Floroborate). from Lelph:

Your removal or burying of other odds and ends around the fill site (including the old trailer) should continue.

Sincerely,

John H. Bindeman Systems Analyst

JHB/bab

### AFFIDAVIT OF HORACE J. BOESCH, JR.

STATE OF OHIO	)
	) SS:
COUNTY OF MONTGOMERY	)

Horace J. Boesch, being first duly sworn, deposes and says that he has knowledge of all of the facts contained in this Affidavit and that he is competent to testify to the matters stated herein.

#### Affiant further states:

- 1. From the time period 1948 to 1954 I frequented and worked on the South Dayton Dump ("SDD") site sorting metal and other recyclable materials. During that time, I was on the site approximately 1 day per week.
- 2. From 1960 to 1967 I maintained a real estate office located near the entrance of the site. During that time I was on the site approximately 5 times per week.
  - 3. From 1967 to 1972 I visited the site approximately every other week.
- 4. During the time I was on the site, I would regularly observe people coming in to dispose of materials at the site.
  - 5. The following companies regularly dumped industrial materials at the site:
    - a. Dayton Steel Foundry
      - i. Dayton Steel Foundry had its own key, allowing it to dump at night
      - ii. Dayton Steel Foundry disposed of its foundry cores in the landfill
      - iii. This occurred from approximately 1960 to at least 1967.
    - b. Frigidaire
      - i. Frigidaire would bring approximately ½ truck load (2½ ton trucks) of metal shavings and other materials every other day.
      - ii. Frigidaire's material would be dumped over the bank.
      - iii. Some of the Frigidaire material would be burned prior to 1955.
      - iv. Residue remained at the site.
    - c. Inland (GM)
      - i. Materials were brought from the Abby and W. Third location.
    - d. GM
      - i. Materials were brought from the Wisconsin Blvd. location.
      - ii. GM had a key, allowing it to dump at night.

- e. Monsanto
  - i. Nicholas Road location, own trucks, once or twice a week.
  - ii. plastic residue
- f. Harris SeBold Co.

FURTHER AFFLANT SAYETH NAUGHT

Sworn to and subscribed in my presence by the said Horace J. Boesch this 15th day of

, 2005.

NOTARY PUBLIC, STATE OF OHIO
My Commission Has No Expiration Date,
Sec. 147.03 R.C.

S:\Wdox\Client\001302\00401\00227279.Doc

### Pepper Hamilton LLP

Suite 3600 100 Renaissance Center Detroit, MI 48243-1157 313.259.7110 Fax 313.259.7926

Todd C. Fracassi direct dial: 313.393,7404 fracasst@pepperlaw.com

March 25, 2011

### Electronic Mail

Assistant Attorney General Environment and Natural Resources Division United States Department of Justice P.O. Box 7611 Washington, DC 20044-6711

Re: In re Motors Liquidation Corp., et al., D.J. Ref. 90-11-3-09754

Public Comments - Proposed USEPA Consent Decree and Settlement Agreement

("Non-Owned Site Settlement Agreement")

Rose Township Site in Oakland County, Michigan

Dear Assistant Attorney General:

These public comments to the above referenced Non-Owned Site Settlement Agreement are being filed on behalf of Akzo Nobel Coatings, Inc.; Detrex Corporation; Federal Screw Works, Inc.; Ford Motor Company; CNA Holdings, LLC f/k/a CNA Holdings, Inc. (successor to Hoechst Celanese Corporation); Michelin North America, Inc. (successor to Uniroyal Goodrich Tire Company, Inc.); and TRW Automotive U.S. LLC (individually, "Party", collectively, the "Parties"). The Parties object to the Non-Owned Site Settlement Agreement for the reasons discussed below.

In 1989 the Parties, along with Chrysler Corporation, General Motors Corporation ("GM"), RPM International Inc., and Great Lakes Division of National Steel Corporation (n/k/a United States Steel Corporation) (collectively, the potential responsible parties or "PRPs") entered into a Consent Decree with the U.S. Environmental Protection Agency ("USEPA") for remediation at the Rose Township Site in Oakland County, Michigan (the "Site"). The Consent Decree with the USEPA provided that the PRPs are jointly and severally liable under the Comprehensive Environmental Response, Compensation, and Liability Act of 1980, 42 U.S.C. §9601, et seq. ("CERCLA") for remediation of the Site.

In 1988, the PRPs also entered into a Participation Agreement among themselves whereby the PRPs agreed to share the costs associated with the remediation of the Site. On

Philadelphia	Boston	Washington, D.C.	Detroit	New York	Pittsburgh
Berwyn	Harrisburg	Orange County	Princeton	Wilmington	

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